

Message Text

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ACTION IO-10

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ACDA-10 CIAE-00 INR-07 L-03 NSAE-00 NSC-05 EB-07

NRC-07 OES-05 DODE-00 OMB-01 TRSE-00 ABF-01 PM-04

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TO SECSTATE WASHDC 6455

INFO USERDA GERMANTOWN

UNCLAS SECTION 1 OF 2 IAEA VIENNA 8274

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SUBJECT: IAEA 19TH GENERAL CONFERENCE-COMMITTEE OF THE WHOLE,
CONSIDERATION OF AGENDA ITEMS 7 THROUGH 12, INCLUDING
US RESOLUTION ON PHYSICAL PROTECTION

ALSO PASS NRC

REF: A. IAEA VIENNA 8196; B. IAEA VIENNA 8217

SUMMARY: COMMITTEE OF THE WHOLE MET WEDNESDAY AND
THURSDAY (SEPT. 24/25) MORNINGS TO CONSIDER SIX AGENDA
ITEMS, INCLUDING BUDGET AND FISCAL MATTERS AND RELATIONS
WITH NGO'S AND IGO'S. CHAIR HELD BY HIGHLY COMPETENT
MALAYSIAN AMBASSADOR, P.G. LIM (WHO IS HER GOVERNMENT'S
REPRESENTATIVE IN BELGRAD), WHO DID EXCELLENT JOB OF
KEEPING DEBATE MOVING. NO SURPRISES DEVELOPED, AND
ALL AGENDA ITEMS WERE PASSED WITH MINIMAL DISCUSSION.
CONCERNS EXPRESSED OVER LARGE INCREASES IN AGENCY'S
BUDGET WERE MODERATE IN TONE, AND INTRODUCED NO NEW
ELEMENTS OVER SIMILAR DISCUSSIONS AT A AND B COMMITTEE
AND JUNE BOARD. US DRAFT RESOLUTION ON PHYSICAL
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PROTECTION OF NUCLEAR MATERIAL, CO-SPONSORED BY

7 OTHER DELS, WAS APPROVED WITHOUT DEBATE, FOLLOWING MINOR BUT CONSTRUCTIVE FRENCH AMENDMENTS (SEE REF A). USDEL HIGHLY SATISFIED AT OUTCOME OF COMMITTEE OF THE WHOLE'S DELIBERATIONS. END SUMMARY.

1. CHAIRMAN OF COMMITTEE OF WHOLE, AMB. P.G. LIM (MALAYSIA) ANNOUNCED HER NOMINATIONS OF MR. V.O. ERIKSEN (NORWAY) AND MR. D. ANINOIU (ROANIA). THERE BEING NO FURTHER NOMINATIONS FROM FLOOR AND NO FURTHER DISCUSSION, CHAIR'S NOMINATIONS WERE APPROVED.

2. CHAIRMAN THEN ANNOUNCED FOLLOWING ITEMS ON PROVISIONAL AGENDA WOULD BE CONSIDERED BY COMMITTEE OF THE WHOLE:

NO. 7: AGENCY'S ACCOUNTS FOR 1974, DOC. GC(XIX)/549;

NO. 8: AGENCY'S BUDGET FOR 1975, DOC. GC(XIX)/548;

NO. 9: AGENCY'S BUDGET FOR 1976, DOC. GC (XIX)/550, PLUS DRAFT RESOLUTION, DOC. GC/(XIX)/COM. 5/2, ON PHYSICAL PROTECTION;

NO. 10: SCALE OF ASSESSMENT OF MEMBERS CONTRIBUTIONS FOR 1976, DOC. GC(XIX)/551;

NO. 11: AGENCY'S RELATIONS WITH INTERGOVERNMENTAL ORGANIZATIONS, DOC. GC(XIX)/545 AND 556; AND

NO. 12: AGENCY'S RELATIONS WITH NON-GOVERNMENTAL ORGANIZATIONS, DOC. GC(XIX)/546.

CHAIRMAN ANNOUNCED THAT ITEMS WOULD BE CONSIDERED IN ORDER OF LISTING.

3. ITEM 7-AGENCY'S ACCOUNTS. ITEM WAS RECOMMENDED BY COMMITTEE FOR ADOPTION BY GC AFTER SHORT APPROVING STATEMENTS BY FRG AND TURKEY, BASED ON FACT THAT OUTSTANDING BALANCE PICTURE HAD IMPROVED IN 1974 OVER THAT OF 1973.

4. FOLLOWING CONCLUSION ITEM 7, CHAIR RECOMMENDED THAT, SINCE RULES OF COMMITTEE PROVIDED FOR NO MEANS OF REPORTING ITS RESULTS, CHAIR WOULD REPORT THE COMMITTEE'S UNCLASSIFIED

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RESULTS ORALLY TO GC. THERE WAS NO OBJECTION.

5. AGENDA ITEM 8-1975 BUDGET; BELGIUM OPENED DEBATE BY OBJECTING TO PROCEDURE FOLLOWED BY SECRETARIAT IN EXPANDING INIS PROGRAM SINCE JULY 1975 TO PREPARE FOR INTRODUCTION OF ABSTRACTS JOURNAL IN 1976. BEGIN FYI: \$135,000 FOR THIS ASPECT OF INIS PROGRAM (STRONGLY SUPPORTED BY U.S.) WAS RECOMMENDED BY JUNE BOARD AS PART OF \$2.5

MILLION ADD-ON APPROPRIATION. GC IS ONLY BODY COMPETENT TO APPROVE THIS APPROPRIATION. SECRETARIAT, NEVERTHELESS, ACTED PRIOR TO GC'S APPROVAL ON BASIS BG'S APPROVAL, SINCE PREPARATORY WORK WAS ESSENTIAL IN ORDER TO INTRODUCE ABSTRACTS INTO SYSTEM, BEGINNING JAN. 1, 1976. END FYI. BELGIUM, THEREFORE, WHILE NOT OPPOSING ABSTRACTS PROGRAM AS SUCH DID QUESTION PROCEDURE OF IMPLEMENTATION PRIOR TO GC APPROVAL. BANGLADESH REP EXPRESSED GENERAL AGREEMENT WITH ADD-ON APPROPRIATION FOR 1975 BUDGET, BUT CONCERN ABOUT AGENCY'S TECHNICAL ASSISTANCE (TA) PROGRAM. TA STILL FINANCED FROM VOLUNTARY CONTRIBUTIONS, AND NEARLY ONE-THIRD OF REQUESTS FOR TA PROJECTS COULD NOT BE MET THIS YEAR. LDC'S NEED LARGE-SCALE DEVELOPMENT PROJECTS, AND WERE PLEASED WITH ASSISTANCE FROM UNDP. BANGLADESH ALSO PLEASED AT INCREASING GRANTS FOR EQUIPMENT, WHICH MORE VALUABLE THAN EXPERTS. SAFEGUARDS, HOWEVER, CONTINUE TO EXPAND EACH YEAR FASTER THAN TA, AND HIS GOVT. BELIEVES AGENCY SHOULD SEEK TO IMPROVE PROGRAMS WITHOUT ALWAYS ADDING PERSONNEL.

6. FRG AND CANADIAN REPS CONCLUDED DEBATE ON 1975 BUDGET. FRG MADE MILD CRITICISM BECAUSE DOLLAR/SHILLING RATE HAD IMPROVED SO DRAMATICALLY, BUT WOULD NOT PUSH THIS ISSUE SINCE DG HAD IN PAST SHOWN EXCELLENT FISCAL RESTRAINT. CANADA REGISTERED AGAIN ITS VIEW THAT USE OF CASH SURPLUSES FROM PREVIOUS YEARS MUST REMAIN AN EXCEPTIONAL PROCEDURE UNDER FINANCIAL REGULATIONS, BUT NEVERTHELESS SUPPORTED THIS YEAR'S SUSPENSION OF THOSE REGULATIONS TO FINANCE PART OF DEFICIT. CHAIRMAN CONCLUDED DISCUSSION THIS ITEM BY TAKING IT THAT SENSE OF UNCLASSIFIED

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COMMITTEE OF WHOLE WAS THAT DRAFT RESOLUTION APPROPRIATING ADDITIONAL \$2.5 MILLION SHOULD BE RECOMMENDED FOR ADOPTION BY GC.

7. AGENDA ITEM NO. 9- AGENCY'S BUDGET FOR 1976 (PLUS DRAFT RESOLUTION ON PHYSICAL PROTECTION). JAPAN BEGAN DEBATE BY NOTING LARGE (OVER 28 PERCENT) INCREASE IN ASSESSMENTS ON MEMBER STATES FOR 1976, AND URGED INCREASED ECONOMIES IN COMING YEAR. ITALY ALSO EXPRESSED ITS CONCERN OVER LARGE INCREASE, AND SUGGESTED FIVE MEASURES DESIGNED TO LIMIT SUCH LARGE INCREASES IN FUTURE: A) ESTABLISH SPECIFIC REFERENCE POINTS FOR INCREASES IN ANNUAL BUDGETS, B) AGREE ON SET OF PRIORITIES, C) EXAMINE CLEARLY NEEDS FOR AND QUALIFICATIONS OF PERSONNEL, D) AVOID DUPLICATION WITH OTHER INTER-

NATIONAL ORGANIZATIONS, AND E) MAKE ECONOMIES IN
NON-FIXED EXPENDITURE ITEMS.

8. FRG ANNOUNCED ITS AGREEMENT WITH BOTH BUDGET AND
WITH TARGET FOR VOLUNTARY CONTRIBUTIONS IN RESPONSE
TO DG'S WILLINGNESS TO MAKE \$400,000 IN SAVINGS, HALF
IN DELAYED RECRUITMENT OF NEW PERSONNEL. FRG ALSO
EMPHASIZED ITS SUPPORT FOR AGENCY'S TA PROJECTS, AND
ANNOUNCED FUTURE SUPPORT FOR SPECIAL PROGRAMS ON:
A) REGIONAL FUEL CYCLE CENTERS, B) PHYSICAL PROTECTION
GUIDELINES, AND C) SAFEGUARDS ADP SYSTEM. IN THIS

CONNECTION, FRG EXPRESSED ITS APPRECIATION FOR WORK

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OF SPECIAL TASK FORCE (TF) BUT SUBTLY NOTED IT HAD
NOT SEEN ANY VACANCY NOTICES FOR POSITIONS ON TF,
NOTING ALSO THAT IW WOULD LIKE TO BE INFORMED
WHEN RESULTS OF TASK FORCE ARE TO BE IMPLEMENTED.
FINALLY, FRG REQUESTED INFORMATION FROM SECRETARIAT
ON THREE ITEMS OF INTEREST: A) HOW WILL SECRETARIAT
TACKLE PROBLEM OF DIVISION OF PROMOTIONAL AND REGU-
LATORY ACTIVITIES (AS HAS BEEN DONE IN US AND FRG
RECENTLY)?, B) WHEN CAN JOINT IAEA/WHO DIVISION BE

EXPECTED?, AND C) WHEN CAN MEMBERS EXPECT TO SEE THE US AND UK VOLUNTARY OFFERS IMPLEMENTED?

9. TURKEY CONTINUED DEBATE ON 1976 BUDGET BY CRITICIZING FACT THAT ONLY SMALL PERCENTAGE OF OVERALL INCREASE WAS FOR PROGRAMS. TURKEY ALSO AGREED TO \$5.5 MILLION VOLUNTARY CONTRIBUTION TARGET, ALTHOUGH THEY DID NOT THINK IT ADEQUATE, AND IT SHOULD BE EXPANDED TO COVER ALL REQUESTS FOR ASSISTANCE BY DEVELOPING COUNTRIES. FRANCE AND BELGIUM ALSO EXPRESSED RESERVATIONS ABOUT LARGE INCREASE THIS YEAR; FRANCE IN SHORT STATEMENT, BELGIUM IN LONGER ONE WHICH OPPOSED "RHYTHM OF GROWTH" WHICH HAS RESULTED IN 100 PERCENT INCREASE IN LAST FOUR YEARS. BELGIUM SUG-
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ESSTED ANNUAL "ORGANIGRAM" BE PREPARED BY AGENCY LISTING THOSE POSTS OCCUPIED, VACANT, UPGRADED, AND

FORECAST, TO HELP DELEGATES SEE WHETHER INTER-DIVISIONAL TRANSFERS IN ACCORDANCE WITH HIGHEST PRIORITIES COULD NOT BE USED TO REDUCE LARGE INCREASES. BELGIUM ALSO SOUGHT END TO "PROLIFERATION OF HIGH LEVEL POSTS", ALONG WITH GREATER UTILIZATION OF LOWER LEVEL PERSONNEL. GDR AND CZECHOSLOVAKIA WEIGHED IN WITH THEIR OWN LISTS OF PRIORITIES FOR AGENCY, WITH INCLUDED SAFEGUARDS, NUCLEAR POWER AND REACTORS, NUCLEAR SAFETY AND ENVIRONMENTAL PROTECTION, TECHNICAL ASSISTANCE, AND INIS .

10. US AND USSR CONCLUDED DEBATE FOR WEDNESDAY CONSIDERATION OF THIS AGENDA ITEM. US STATEMENT WAS AS FOLLOWS:

"U.S. CONTRIBUTIONS TO THE AGENCY'S TECHNICAL ASSISTANCE PROGRAM IN 1975, AS IN PREVIOUS YEARS, HAVE BEEN SUBSTANTIAL. WITH THE STRONG SUPPORT OF THE U.S. CONGRESS, WE HAVE BEEN ABLE IN 1975 TO

PROVIDE ADDITIONAL ASSISTANCE IN A BALANCED MANNER RECOGNIZING THE NEEDS FOR TECHNICAL ASSISTANCE IN DEVELOPING NATIONS AS WELL AS FOR OTHER AGENCY

PROGRAMS OF INTEREST TO ALL MEMBERS SUCH AS REACTOR SAFETY, SAFEGUARDS AND TRAINING. MOST RECENTLY THE AGENCY HAS ACCEPTED THE OFFER BY THE U.S. TO PROVIDE EXPERTS AND EQUIPMENT VALUED AT \$100,000 IN SUPPORT OF CERTAIN "SCHEDULE C" PROJECTS IN MALAYSIA,

MEXICO, PHILIPPINES AND THAILAND, WHICH ARE PARTIES TO THE NPT.

"IN 1976, THE U.S. WILL CONTINUE TO SUPPORT GENEROUSLY THE TECHNICAL ASSISTANCE PROGRAM OF THE AGENCY WITH BOTH CASH AND IN-KIND CONTRIBUTIONS. IT IS OUR FIRM INTENTION TO JOIN WITH ALL MEMBERS OF THE AGENCY IN WORKING TOWARD ACHIEVING THE UNCLASSIFIED

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TARGET OF \$5.5M."

USSR IN SHORT STATEMENT, ANNOUNCED AN INCREASE IN ITS CONTRIBUTIONS TO AGENCY TECHNICAL ASSISTANCE FUND, AND GENERAL SUPPORT FOR BUDGET AWITH FURTHER CALL FOR ECONOMIES. BECAUSE DRAFT RESOLUTION ON PHYSICAL PROTECTION NOT DISTRIBUTED UNTIL ONE PM WEDNESDAY, FURTHER CONSIDERATION OF AGENDA ITEM 9, POSTPONED UNTIL THURSDAY MEETING OF COMMITTEE OF WHOLE.

11. AGENDA ITEMS II AND 12 WER PASSED WITH VIRTUALLY NO RPT. NO DISCUSSION, AND RECOMMENDED TO GC FOR APPROVAL. NO EXTRANEIOUS ORGANIZATIONS WERE EVER MENTIONED UNDER AGENDA ITEM 12.

12. IN SHORT FOLLOWUP SESSION, THURSDAY MORNING, PHILIPPINES, PAKISTAN, AND NIGERIA REQUESTED FLOOR TO CONTINUE DEBATE ON AGENDA ITEM 9-1976 BUDGET. ALL THREE EXPRESSED CONCERN THAT SECRETARIAT WAS NOT GIVING SUFFICIENT ATTENTION TO TECHNICAL ASSISTANCE. SIAZON, OF PHILIPPINES WHO IS MOST ARTICULATE OF LDC SPOKESMEN, EXPRESSED PARTICULAR CONCERN ABOUT THE COST OF SAFEGUARDS, AND THE MANNER OF SAFEGUARDS FINANCING, WHICH PROMISES TO BECOME ISSUE AFTER FIRST OF YEAR. HE URGED ESTABLISHMENT OF "SAFE-GUARDS COMMITTEE" TO: (1) EXAMINE QUESTION OF SAFEGUARDS FINANCING; (2) REVIEW AND UP-DATE SAFEGUARDS DOCUMENT (INFCIRC/66/(REV.2); AND (3) REVIEW QUESTION OF "SPECIFIED INFORMATION" AS MECHANISM FOR TRIGGERING SAFEGUARDS, WHICH AROSE IN FEB. 19 BG MEETING IN CONNECTION WITH FRENCH/ROK/IAEA TRILATERAL SAFEGUARDS AGREEMENT. HE ENDED BY ADVOCATING STANDARD LINE OF LDC'S THAT ALL REQUESTS FOR TECHNICAL ASSISTANCE BY MEMBERS OF THE AGENCY SHOULD BE MET. PAKISTAN TOOK FLOOR TO ANNOUNCE ITS INTENTION OF ESTABLISHING NUCLEER POWER TRAINING CENTER. IT CALLED ON MEMBERSHIP TO REVIEW PROBLEM OF AVAILABILITY OF SUPPLIES FOR NUCLEAR POWER PROGRAMS, WHICH HE SAID WERE RISING DRAMATICALLY IN THEIR COSTS. HE RECOMMENDED NEW INITIATIVES IN AGRICULTURAL APPLICATIONS OF RADIO-ISOTOPES IN COMMON PROGRAM WITH FAO, AND EXPRESSED HIS DELEGATIONS'S CONTINUED SUPPORT FOR RESEARCH AND

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OTHER WORK BEING CARRIED OUT AT TRIESTE CENTER.
NIGERIA ADVOCATED HIGHER PRIORITY BE GIVEN TO AFRICAN
NATIONS BY SECRETARIAT, AND THAT SECTION OF THE AGENCY'S
TA STAFF CONCERNED WITH AFRICAN AFFAIRS BE RESTRUCTURED
TO DEAL WITH THIS MATTER MORE EFFECTIVELY. FOLLOWING
THESE STATEMENTS, CHAIR ASSUMED COMMITTEE APPROVED
DRAFT RESOLUTION APPROVING 1976 BUDGET FOR ADOPTION
BY GC. SIMILARLY, SECOND AND THIRD RESOLUTIONS,
DEALING WITH OPERATIONAL BUDGET ALLOCATIONS AND
WORKING CAPITAL FUND IN 1976 WERE APPROVED.

13. FOLLOWING APPROVAL OF 1976 BUDGET,
RESOLUTION ON PHYSICAL PROTECTION WAS APPROVED,
AS REPORTED SEPTEL. COMMITTEE ALSO APPROVED AGENDA
ITEM 10, SCALE OF ASSESSMENTS, WITH NO DISCUSSION.

14. BEFORE CLOSE OF DEBATE, US REP HIGHLIGHTED
SECRETARY'S SPEECH BEFORE UNGA AND COMMENDED TO
THE DELEGATES'S ATTENTION PARTICULARLY THOSE PORTIONS
DEALING WITH MULTINATIONAL REGIONAL NUCLEAR
FUEL CYCLE CENTERS AS REPORTED REF B. TAPE

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